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GOVERNOR

STATE OF MICHIGAN
DEPARTMENT OF HUMAN SERVICES
LANSING



MARIANNE UDOW
DIRECTOR

June 19, 2007

The Honorable Bill Hardiman, Chair
Senate Appropriations Subcommittee on DHS
Michigan State Senate
Lansing, Michigan 48933

The Honorable Dudley Spade, Chair
House Appropriations Subcommittee on DHS
Michigan House of Representatives
Lansing, Michigan 48933

Dear Senator Hardiman and Representative Spade:

Section 657(7) of 2006 Public Act No. 345 (Enrolled Senate Bill 5796) requires the Department of Human Services to report on the results of the audit of the before- or after-school program. Our report is attached.

If you have any questions about the attached material, please contact John Sorbet at 373-7787.

Sincerely,

Marianne Udow

Attachment

cc: Senate and House Appropriations Subcommittee on DHS
Senate and House Standing Committee on Human Services
Senate and House Fiscal Agencies
Senate and House Policy Offices
State Budget Office

The Before or After School Program

Annual Report

FY 2006

Department of Human Services

Children's Services

Community Support Division

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Before- or After-School (BA) Program Overview

The Before- or After- School Program (BA) provides low-income TANF-eligible youth, in kindergarten through ninth grade, with a safe and engaging environment to motivate and inspire learning outside the traditional classroom settings. TANF-eligible is described as youth living under 200% of the federal poverty guidelines. The program operates in fifteen (15) Michigan counties: Berrien, Calhoun, Cheboygan/Presque Isle, Genesee, Grand Traverse, Ingham, Jackson, Kent, Mackinac, Marquette, Midland, Muskegon, Saginaw, and Wayne.

This funding supports effective before and after school programming that combines enrichment and recreational activities to youth. Each BA program included academic assistance, including assistance with reading and writing, and at least three of the following topics:

- Abstinence-based pregnancy prevention
- Preparation toward future self-sufficiency
- Case management or mentoring
- Chemical abuse and dependency including non-medical services
- Gang violence prevention
- Leadership development
- Anger management
- Parental involvement

The BA program eligibility was limited to geographic areas near school buildings that do not meet federal *No Child Left Behind* annual yearly progress (AYP) requirements, and included the BA program in the AYP plans as a means to improve outcomes. Prior to having any direct contact with youth or families, all staff had documentation of a criminal history background check, in accordance with the Volunteers for Children Act (amending the National Child Protection Act) in their personnel files.

These contracts were awarded through a statewide competitive bid process in June, 2005. The proposals were reviewed, rated, and selected within each bidder's respective county. The scope of this report will include the 2005-06 academic year, including six weeks of summer school programming.

BA Contractors

A statewide competitive bid process was conducted resulting in the award of the following seventeen (17) contracts:

County	Grantee	Address/Contact Person
Berrien	Citizens for Progressive Change, Inc.	185 East Main, Suite 101 c/o Barbara Hamilton Benton Harbor, MI 49022
Calhoun	Albion Public School	1418 Cooper Street c/o Mario Morrow Albion, MI 49224
Calhoun	Battle Creek Public Schools	3 West Van Buren Street c/o Jeffery Greene, Ph.D. Battle Creek, MI 49017
Cheboygan/ Presque Isle	Onaway Area Community Schools	P. O. Box 307 c/o Robert Szymoniak Onaway, MI 49765
Genesee	Jung Do Martial Arts Academy, Inc.	2301 North Saginaw Street c/o Dian Stephens Flint, MI 48505
Genesee	United Way of Genesee	P. O. Box 949 c/o Ted Yockey Flint, MI 48501
Grand Traverse	Traverse City Area Public Schools	P. O. Box 32 c/o James Pavelka Traverse City, MI 49685-0032
Ingham	Ingham County Board of Commissioners	5303 South Cedar c/o Mark Grebner Lansing, MI 48911
Jackson	Highfields Inc.	5123 Old Plank Road c/o James Hines Onondaga, MI 49264
Kent	Heart of West Michigan United Way	118 West Commerce SW, Suite 100 c/o Fritz Crabb Grand Rapids, MI 49503
Mackinac	Child and Family Services of the Upper Peninsula, Inc.	1100 South Front Street c/o Danny Peterson Marquette, MI 49855
Marquette	Child and Family Services of the Upper Peninsula, Inc.	1100 South Front Street c/o Danny Peterson Marquette, MI 49855
Midland	West Midland Family Center	4011 West Isabella Road c/o Greg Dorrien Shepherd, MI 48883
Muskegon	Muskegon Public Schools/M-TEC,	571 Apple Avenue c/o Lynn Aldrich-Spearing Muskegon, MI 49442

County	Grantee	Address/Contact Person
Saginaw	First Ward Community Schools	1410 North Twelfth Street c/o Shielda Braddock Saginaw, MI 48601
Wayne	Wayne Metropolitan Community Action Agency	2121 Biddle, Suite 102 c/o Jennifer Lepard Wyandotte, MI 48192
Wayne	Communities in Schools of Detroit, Inc.	4151 Seminole Street c/o Charles Anderson Detroit, MI 48221

BA Demographics

Number of contracts – 17

Number of programming sites – 61

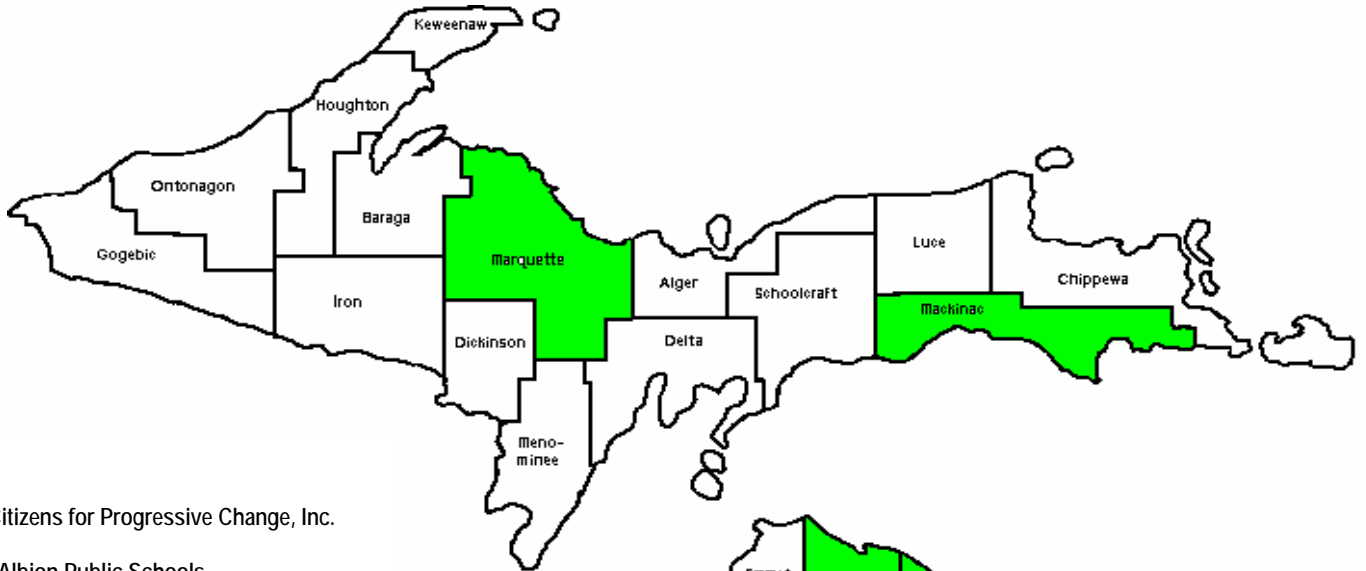
Number of programs in Family Resource Center (FRC) sites – 17

Number of contracts blending Juvenile Justice Delinquency Prevention Program funds – 6

Number of programs in elementary schools (K-5) – 16

Number of programs in middle schools (6-9) - 15

BA Program - State Profile



Berrien - Citizens for Progressive Change, Inc.

Calhoun - Albion Public Schools

Calhoun - Battle Creek Public Schools

Cheboygan/ Presque Isle - Onaway Area Com. Schools

Grand Traverse - Traverse City Area Public Schools

Genesee - Jung Do Martial Arts Academy, Inc.

Genesee - United Way of Genesee County

Ingham - Ingham Co. Board of Commissioners

Jackson - Highfields, Inc.

Kent - Heart of West Michigan United Way

Mackinac - Child & Family Services of the U.P.

Marquette - Child & Family Services of the U.P.

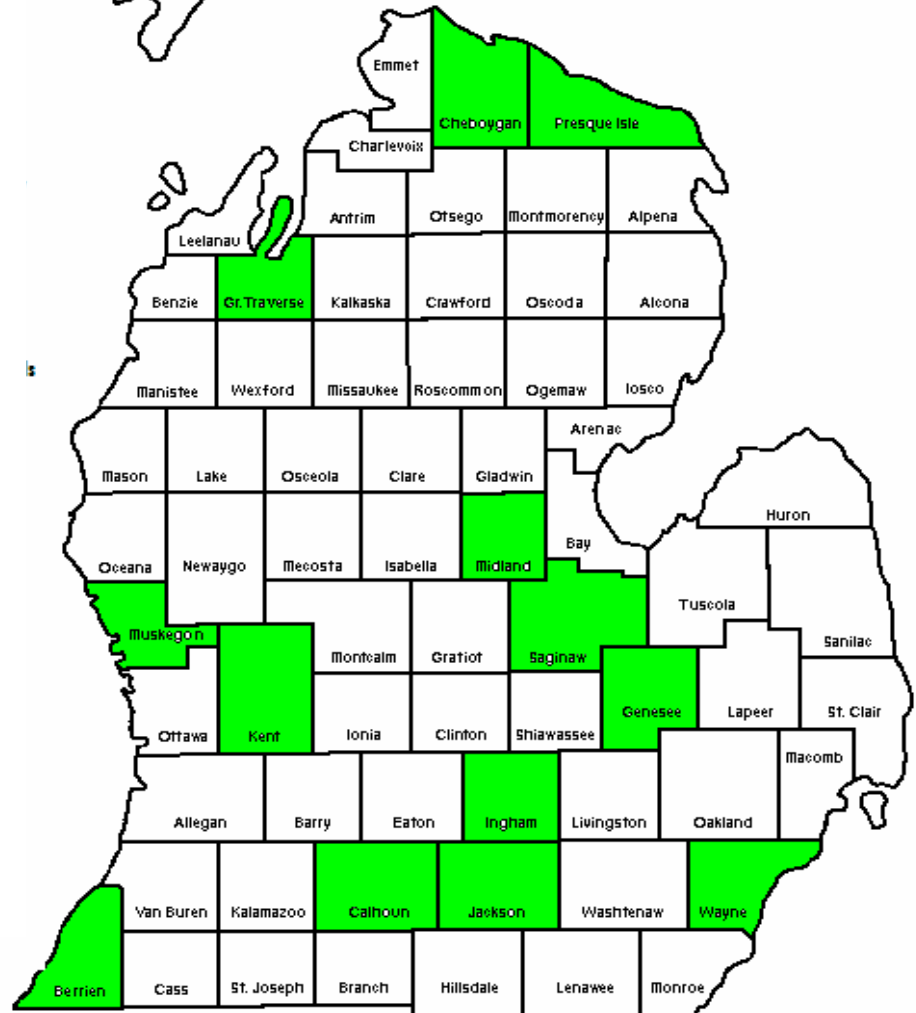
Midland - West Midland Family Center

Muskegon - Muskegon Public Schools/M-TEC

Saginaw - First Ward Community Services

Wayne - Comm. in Schools of Detroit, Inc.

Wayne - Wayne Metro Comm. Action Agency



BA Program - County Profiles

County	Contractor	Allocation	# of Sites	Grades	# of Youth	Programming
Berrien	Citizens for Progressive Change, Inc.	\$429,250.94	3	6-8	388	Art; museum; curriculum focused on empathy, impulse control, problem solving; career exploration; leadership skills, financial planning, job skills
Calhoun	Albion Public School	\$149,999.80	7	K-8	500	Enrichment & recreation; field trips; guest speakers; arts/crafts; science projects; drama music; life skills, family enrichment; service learning; career exploration
Calhoun	Battle Creek Public Schools	\$399,999.72	4	K-5	500	Substance abuse resistance; physical fitness; zoology; gardening; boy/girl scouts; career exploration, team sports; outdoor education
Cheboygan/Presque Isle	Onaway Area Community Schools	\$154,656.05	1	1-8	258	Tutoring; computer training; abstinence; character building; parental involvement; anger management; individualized programming
Genesee	Jung Do Martial Arts Academy, Inc.	\$141,924.67	1	K-9	152	Hapkido – mental discipline; individualized homework assistance; parent council; abstinence; teamwork; self-control; gang violence
Genesee	United Way of Genesee	\$498,368.88	11	K-9	1802	Small group tutoring; scrap booking, walking club; computer training; sports; dances; positive peer relations
Grand Traverse	Traverse City Area Public Schools	\$214,303.00	2	K-6	181	Recreation; physical fitness; arts; crafts; Spanish; Ukrainian; substance abuse; family activities; nutrition; leadership skills; English language support
Ingham	Ingham County Board of Commissioners	\$150,000.00	3	K-8	256	Leadership & team building development; interactive theater; substance abuse; career preparation; problem-solving; interpersonal skills; garden skills
Jackson	Highfields Inc.	\$113,775.00	1	5-8	56	Anger management; leadership & self-sufficiency development; recreation activities; parent partnerships; communication skills; self-esteem

County	Contractor	Allocation	# of Sites	Grades	# of Youth	Programming
Kent	Heart of West Michigan United Way	\$500,000.00	6	K-6	433	Tutoring; homework assistance; teambuilding; character building; Boys/Girls Scouts; service learning; computer lab; parental literacy; child development classes
Mackinac	Child and Family Services of the Upper Peninsula	\$212,021.97	1	K-8	91	Strengthening Families workshops; recreation; community based activities; mentoring; conflict resolution; leadership skills
Marquette	Child and Family Services of the Upper Peninsula	\$295,593.00	2	4-5	283	Enrichment & recreation; field trips; guest speakers; arts/crafts; science projects; drama music; life skills, family enrichment; service learning; career exploration
Midland	West Midland Family Center	\$73,600.00	2	K-8	90	Establish an individualized education plan containing – computer lab, science projects, substance abuse, leadership, peer mediation; Focus on the Future – goal setting, career exploration; community speakers
Muskegon	Muskegon Public Schools/M-TEC,	\$375,064.00	3	K-8	532	Provide parental strategies for academic success; life assets; cultural & recreational activities; character building; service learning; leadership development; mentoring; technology
Saginaw	First Ward Community Schools	\$332,093.98	6	K-9	97	Recreation, art & cultural classes; computer; drug and violence prevention; Boy/Girl Scouts, field trips; violence prevention, character building
Wayne	Wayne Metropolitan Community Action Agency	\$125,063.05	1	K-6	183	Academic enrichment; cultural & recreational enrichment; social skills building; personal development; parental and family support
Wayne	Communities in Schools of Detroit, Inc.	\$801,125.68	6	K-8	4,822	Science; drama; quilting; art; robotics; dances; woodwork; service learning; keyboard; pottery; culture & diversity

BA Programming Components

County	Contractor	Abstinence-Based Pregnancy Prevention	Chemical Abuse and Dependency	Gang Violence Prevention	Gang Violence Prevention	Preparation Toward Future Self-Sufficiency	Leadership Development	Case Management or Mentoring	Anger Management
Berrien	Citizens for Progressive Change, Inc.	X	X		X	X			X
Calhoun	Albion Public School		X		X	X	X		
Calhoun	Battle Creek Public Schools	X	X			X	X	X	
Cheboygan/ Presque Isle	Onaway Area Community Schools		X		X		X	X	X
Genesee	Jung Do Martial Arts Academy, Inc.	X	X	X	X	X		X	X
Genesee	United Way of Genesee	X	X	X	X			X	
Grand Traverse	Traverse City Area Public Schools		X	X		X	X		X
Ingham	Ingham County Board of Commissioners	X	X	X	X	X			X
Jackson	Highfields Inc.				X	X	X	X	X
Kent	Heart of West Michigan United Way		X	X	X	X	X	X	X
Mackinac	Child and Family Services of the Upper Peninsula, Inc.		X	X	X	X	X	X	X
Marquette	Child and Family Services of the Upper Peninsula, Inc.		X	X	X	X	X	X	X
Midland	West Midland Family Center		X		X	X	X		X
Muskegon	Muskegon Public Schools/M-TEC,	X	X	X	X	X	X	X	X
Saginaw	First Ward Community Schools		X	X	X	X	X		X
Wayne	Wayne Metropolitan Community Action Agency	X	X	X		X		X	X
Wayne	Communities in Schools of Detroit, Inc.		X	X	X	X	X		X
	Component Totals	7	16	11	14	15	12	10	14

Outcome Summary Report

The contractors are required to submit a summary report outlining the following information for the contracting period:

- Number of participants
- Average cost per participant
- Summarize the B/A activities and successes
 - Describe the barriers and challenges encountered
 - Identify and evaluate program results on the following outcomes
 1. Decrease in juvenile crime
 2. Decrease in aggressive behavior
 3. Academic achievement
 4. Development of new skills and interests
 5. Improved school attendance & dropout rates
 6. Positive behavioral changes in school

This report provides data analysis for the period of August 2005 through August 2006.

Data Highlights:

The summary below provides information about the Before or After School Program. This is a reflection of data aggregated from all programs. The percentages reflect an average of the percentage figures submitted by the providers. Not all sites were able to report data in all categories. As a result, where data was not reported by a site, it was not included in the average. In addition, gaps in the data were not always related to the same reporting sites, but ranged across sites.)

1. **Number of student participants:** - 10624

2. **Average costs for the program:**

Number reporting: 7

One agency reported a cost of \$4.02/day/child. The other 6 agencies reported costs per child ranging from \$800.00 to \$1475.00/year

3. **Reported arrests:**

Number reporting: 16

Range: 70% to 100% of students did not experience an arrest

Average of reporting sites was 95%.

4. **Fewer aggressive incidents:**

Number reporting: 15

Range: 59% - 99%

Average of reporting sites was 84%.

5. **Improved school performance:**

Number reporting: 14

Range: 45% to 98% for improved school performance

Average of reporting sites was 81%

6. **Development of new skills or interests:**

Number reporting: 14

Range: 47%-100% of youth reported new skills or interests

Average of reporting sites was 86%

7. There are two categories in which school attendance and drop-out rates were captured.

- **Unexcused absences**

Number reporting: 13

One program reported “improved attendance”

Range: 58% -100% were reported as having fewer unexcused absences

Average of reporting sites was 81%

Remained in school

Number reporting: 14

One program reported “improved attendance

Range: 72%-100% youth in programs remained in school

Average of reporting sites was 96%.

Counties	# Participants
Berrien	388
Calhoun	1000
Cheboygan/Presque Isle	258
Genesee	1954
Grand Traverse	181
Ingham	256
Jackson	56
Kent	433
Mackinac	91
Marquette	283
Midland	90
Muskegon	532
Saginaw	97
Wayne	5005
Total	10624

8. **Fewer behavioral problems in school.**

Number reporting: 14

Range: From 49% to 99% of sites reported that “youth, parents, teachers, and programs exhibited fewer behavioral problems in school.

Average of all reporting sites was 83%

Barriers and challenges encountered:

- It has been challenging to provide valid and reliable outcomes as there has been confusion over reporting requirements. A more effective data collection instrument, with common definitions for reporting will be provided in order to secure more consistent data before another report is completed.
- Communities and providers continue to struggle with the uncertainty relative to the status of the program.
- Some providers have experienced challenges in providing the program with the available funds. Among the providers receiving funding, some did not receive all the funding that they had requested.. Due to the reduced funding (with reduced expectations for volume of services) they did not feel that able to provide the program that they wanted. Many programs, however, have been able to be creative and develop relationships with community groups which have assisted them in providing services, despite reduced funding.
- Wide variation in program modality does not lend to an easy categorization of what services or activities may be most effective. This extreme variability is evident when reviewing the annual reports submitted by providers. Some programs are clearly school based and models used reflect academic themes. One program in Flint is provided by Jung Do Martial Arts Academy, with the emphasis on skills associated with the discipline of martial arts. A more comprehensive evaluation plan and the funding to support it would enable reporting across those differences.
- There is limited capacity at the state or local level to provide an ongoing program of technical assistance, monitoring and evaluation.

Summary

The Before and After School programs served 10,624 students during this reporting period at a cost of approximately \$5,000,000 of federal TANF funds. The program is, per anecdote, highly valued in some communities. Inconsistent results from community to community and funding concerns continue to be issues and make effective evaluation difficult.